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HSP/EB.2022/2

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Executive Board of the United Nations Human Settlements Programme

Distr.: General 11 January 2022

Original: English

Executive Board of the United Nations Human Settlements Programme First session of 2022 Nairobi, 29–31 March 2022 Item 4 of the provisional agenda*

Financial, budgetary and administrative matters, including the implementation of the resource mobilization strategy in accordance with the strategic plan for the period 2020–2023 and action by UN-Habitat to address geographical and gender imbalances in the composition of its staff

Financial status of the United Nations Human Settlements Programme as at 31 December 2021

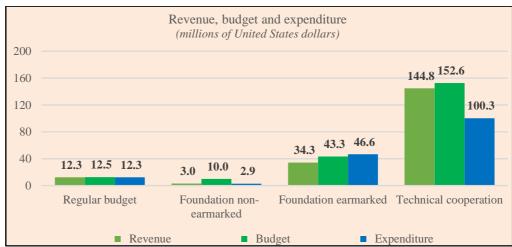
Report of the Executive Director

I. Introduction

- 1. The present report provides an overview of the interim financial position of the United Nations Human Settlements Programme (UN-Habitat) as at 31 December 2021 and describes the performance of the Programme's main funding segments, namely the United Nations regular budget appropriations provided to UN-Habitat and the United Nations Habitat and Human Settlements Foundation non-earmarked, programme support, Foundation earmarked and technical cooperation funds, during the year ended 31 December 2021. The final report will be available once financial statements compliant with International Public Sector Accounting Standards have been prepared for submission to the Board of Auditors at the end of March 2022.
- 2. Figure 1 provides an overview of funding for 2021, showing revenue (or contributions) and expenditure for all the major UN-Habitat funding segments, alongside the budgets from the approved work programme for 2021. More detailed information is set out in the annexes to the present report.

^{*} HSP/EB.2022/1.

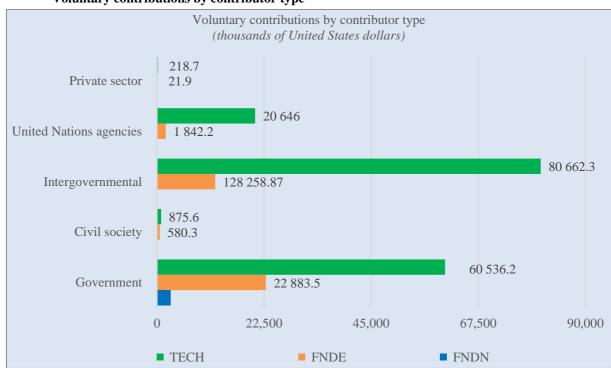
Figure 1
Status of UN-Habitat main funds as at 31 December 2021^a



^a Revenue is stated net of adjustments.

- 3. Total revenue for the Foundation non-earmarked fund in the reporting period, including voluntary contributions of \$2.9 million, amounted to \$3.0 million, slightly more than the total expenditure of \$2.9 million, resulting in a surplus of \$35,200.
- 4. Figure 2 shows the composition of all voluntary contributions received during the period, by contributor type.

Figure 2 Voluntary contributions by contributor type



 $\label{lem:abbreviations} Abbreviations: {\tt FNDE-Foundation\ earmarked; FNDN-Foundation\ non-earmarked; TECH-technical\ cooperation.}$

5. Figure 3 shows voluntary contributions received during the period, by region.

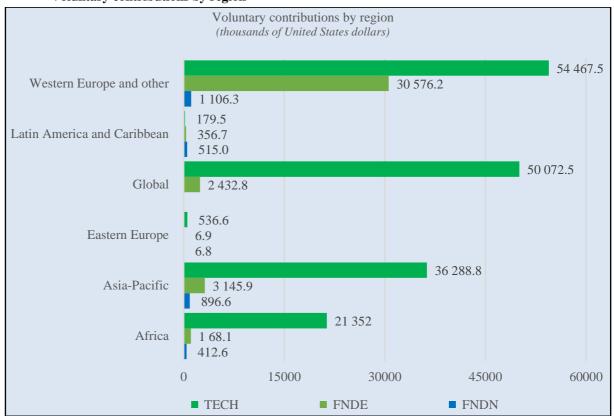


Figure 3 **Voluntary contributions by region**

 $\label{lem:hammarked:eq:fndn-foundation} Abbreviations: \ FNDE-Foundation\ earmarked; \ FNDN-Foundation\ non-earmarked; \ TECH-technical\ cooperation.$

II. Performance of core funds

6. Foundation non-earmarked contributions and United Nations regular budget appropriations are the core resources of UN-Habitat.

A. Foundation non-earmarked fund

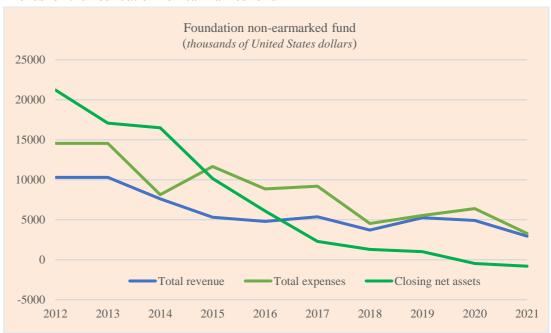
- 7. Foundation non-earmarked funds, otherwise known as the Foundation general purpose fund, are allocated against budget priorities approved by the UN-Habitat governing body, which until 2018 was the Governing Council of UN-Habitat, when, pursuant to General Assembly resolution 73/239, it was dissolved and replaced by the United Nations Habitat Assembly of the United Nations Human Settlements Programme (UN-Habitat Assembly).
- 8. Traditionally, the main source of Foundation non-earmarked revenue has been non-earmarked contributions from Member States. The Foundation non-earmarked fund constitutes the main source of funding for the implementation of the UN-Habitat strategic plan for mandated normative work, required executive direction and management, and a baseline level of programme support.
- 9. The approved budget for the year 2021 was \$10.0 million. Total revenue for the year amounted to \$3.0 million, including voluntary contributions of \$2.9 million. Expenditures for the year totalled \$2.9 million, consisting of \$2.4 million in post costs and \$0.5 million in operating expenditures, resulting in a net operational surplus of \$0.1 million. The statutory operational reserve of \$2.0 million, as currently authorized, represents 20 per cent of the \$10.0 million budget for 2021. The reserve, as approved by the Executive Board in November 2020, based on projected liquidity requirements, was not funded at the end of 2021. Revenue, expenses and closing net assets for the Foundation non-earmarked fund for the years 2013 to 2021 are shown in table 1.

Table 1
Revenue, expenses and closing net assets for the Foundation non-earmarked fund (Thousands of United States dollars)

Description	2013	2014	2015	2016	2017	2018	2019	2020	2021
Total revenue	10 295.0	7 610.0	5 307.0	4 785.0	5 373.0	3 699.0	5 239.0	4 916.0	2 937.3
Total expenses	14 550.0	8 134.0	11 651.0	8 851.0	9 182.0	4 519.0	5 518.0	6 396.0	3 275.3
Closing net assets	17 079.0	16 498.0	10 154.0	6 088.0	2 279.0	1 280.0	1 001.0	(479.0)	(816.7)

10. Figure 4 shows a steady long-term decline in revenue, meaning that, despite the implementation of the UN-Habitat 2021 financial austerity plan, current projected expenditures cannot be sustained.

Figure 4
Trends for the Foundation non-earmarked fund^a



^a The value shown for closing net assets is before the loan from the programme support account.

11. In 2017, UN-Habitat management approved a \$3.0 million loan from the programme support account to the Foundation non-earmarked fund. In 2021, UN-Habitat adopted an updated austerity plan to halt the decline in its net asset value; nevertheless, the loan was not repaid by 31 December 2021. It may not be possible to repay the loan, in which case the net asset value of the programme support account will need to be reduced accordingly. If the loan is not repaid by the end of 2022, which is the fifth anniversary of its approval, a formal recommendation will be made for it to be written off.

B. Regular budget fund

1. Section 15

12. An appropriation approved by the General Assembly is provided to UN-Habitat under section 15 (Human settlements) of the United Nations regular budget. In 2021, the appropriation amounted to \$12.5 million, in the form of an authorization to expend against specific items within a set budgetary allocation. Post costs accounted for 89.5 per cent of the \$12.3 million expenditure recorded by 31 December 2021.

2. Sections 23 and 35

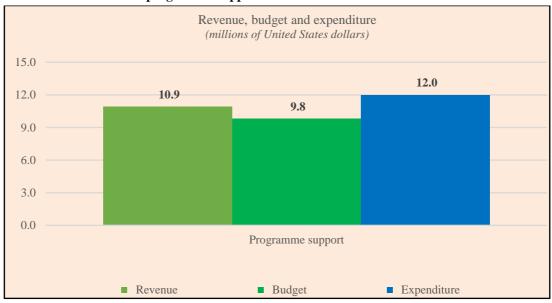
13. UN-Habitat is also allocated United Nations regular budget resources under section 23 (Regional programme of technical cooperation) and section 35 (Development account). The 2021 appropriations were \$1.2 million under section 23, of which \$1.2 million had been spent by the end of

the year, and \$1.5 million under section 35, of which \$0.7 million had been spent by the end of the year.

C. Programme support fund

14. The 2021 programme support budget approved by the Executive Director totalled \$9.8 million. Total programme support revenue for the year ended 31 December 2021 amounted to \$10.9 million. The total expenditure for the same period amounted to \$12 million, of which 48.3 per cent was used to fund posts. Figure 5 shows the status of the programme support fund as at 31 December 2021.

Figure 5
Status of the UN-Habitat programme support fund as at 31 December 2021



^{*} Revenue is stated net of adjustments.

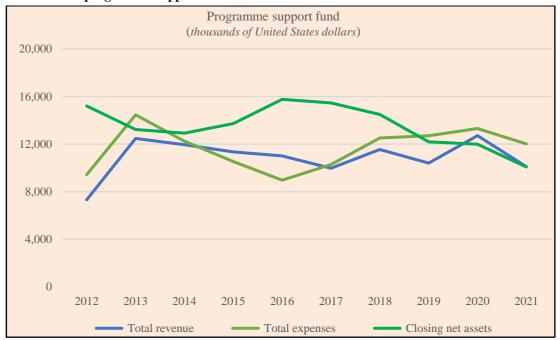
15. Programme support resources are generated through the charge levied as a percentage of direct earmarked expenditures, in accordance with administrative instruction ST/AI/286. The charge is intended to recover the incremental indirect costs associated with supporting earmarked activities and thus to ensure that the additional cost of supporting activities financed by earmarked contributions is not paid from the core funds intended for the implementation of the approved work programme. Revenue, expenses and closing net assets for the programme support fund for the years 2013 to 2021 are shown in table 2.

Table 2
Revenue, expenses and closing net assets for the programme support fund (Thousands of United States dollars)

Description	2013	2014	2015	2016	2017	2018	2019	2020	2021
Total revenue	12 477.0	11 942.0	11 341.0	11 000.0	9 975.0	11 543.0	10 400.0	12 709.0	10 100.0
Total expenses	14 456.0	12 241.0	10 536.0	8 966.0	10 277.0	12 514.0	12 700.0	13 304.0	12 016.9
Closing net assets	13 220.0	12 843.0	13 648.0	15 981.0	15 679.0	14 887.0	12 587.0	11 992.0	10 075.1

16. Figure 6 shows the programme support fund end balances by year, including projections for 2021.

Figure 6 **Trends in the programme support fund**^a



^a The value shown for closing net assets is before the loan to the Foundation non-earmarked fund.

17. As mentioned above, \$3.0 million was loaned to the Foundation non-earmarked fund from the programme support account in 2017. That loan is not expected to be collectable in the near future, given the low level of contributions to the Foundation non-earmarked fund during the reporting period. The closing net asset value reflected in figure 6 may therefore need to be reduced by the amount of the loan.

III. Performance of earmarked funds

A. Foundation earmarked fund

- 18. Contributions from Member States and other donors to the Foundation earmarked fund are intended for the implementation of specific activities in the work programme that are consistent with the mandate of UN-Habitat. Such activities generally comprise global, thematic and multi-country projects.
- 19. The approved 2021 budget for Foundation earmarked resources was \$43.3 million. Total revenue from Foundation earmarked contributions before refunds to donors was \$37.7 million, which includes voluntary contributions of \$37.6 million from various donors, as listed in annex III to the present report. Net revenue after refunds to donors amounted to \$34.3 million. Total expenditure incurred in the period ended 31 December 2021 was \$46.6 million. As reflected in annex I to the present report, the fund balance (gross project balances) at the end of the reporting period amounted to \$98.6 million, including a reserve of \$4.0 million. The reported deficit is notional, as it results from the use of some of the resources carried forward from 2020.

B. Technical cooperation fund

- 20. Technical cooperation resources are earmarked voluntary contributions from Member States and other donors for the implementation of specific technical activities at the country and regional levels, consistent with the UN-Habitat mandate and work programme.
- 21. The approved 2021 budget for technical cooperation was \$152.6 million. As at 31 December 2021, total revenue before refunds to donors was \$163.5 million, mainly from voluntary contributions amounting to \$162.9 million. Net revenue after refunds to donors amounted to \$144.8 million, while expenditure was \$100.3 million. As reflected in annex I, the fund balance at the end of the reporting period amounted to \$304.6 million (gross project balances), including a reserve of \$11.4 million.

IV. Summary

- 22. Owing to the financial constraints that continue to affect the Foundation non-earmarked fund, the regular budget allocations from assessed contributions remain the main source of core funding for the implementation of the annual work programme. During the reporting period, 82.9 per cent of revenue came from the regular budget, while 17.1 per cent of revenue came from Foundation non-earmarked funds. The 2021 projected Foundation non-earmarked revenue of \$2.9 million represents 29 per cent of the \$10.0 million budget approved by the Executive Board.
- 23. As at 31 December 2021, the programme support account had an operational deficit of \$1.1 million. The prevailing administrative instructions are for programme support resources to be used to finance the indirect support provided to the activities of programme support, programme development and project management. Based on the current funding levels of the programme support fund, however, it is clear that, in the current context, the fund balance in the programme support account cannot continue to be used to offset the operational deficits in the Foundation non-earmarked fund until such time as ongoing fundraising efforts or additional austerity measures ensure a balance between the revenue and expenditure of the latter fund.
- 24. With regard to earmarked funds as at 31 December 2021, the Foundation earmarked fund posted a deficit of \$12.3 million and the technical cooperation fund posted a surplus of \$44.5 million. Both the deficit and the surplus resulted from timing differences on multi-year projects.
- 25. A statement of financial performance, showing the revenue, expenses, fund balances and reserves for each funding segment, is set out in annex I to the present report, while the status of Foundation non-earmarked contributions between 31 December 2016 and 31 December 2021 is set out in annex II. Annex III shows the status of earmarked contributions as at 31 December 2021.

Annex I

Statement of financial performance for the period ended 31 December 2021 (by segment) (Thousands of United States dollars)

					Sources of f	unds/funding	segments						
Category	REGB	FNDN	FNDE	ТЕСН	PRGS	Subtotal	RPTC	DEVT	EOSB	Subtotal	Total	Intersegment elimination	Grand total
R01. Assessed contributions	12 294.5	-	-	-	-	12 294.5	1 231.6	749.5	-	1 981.1	14 275.6	-	14 275.6
R02. Voluntary contributions	_	2 937.3	35 839.0	142 550.6	_	181 326.9	_	_	_	_	181 326.9	-	181 326.9
R03. Other transfers and allocations	-	-	1 747.6	20 346.3	-	22 093.9	-	-	_	-	22 093.9	-	22 093.9
R04. Refunds to donors	_	-	(3 462.3)	(18 682.4)	_	(22 144.7)	-	_	-	_	(22 144.7)	-	(22 144.7)
R05. Programme support revenue	_	-	-	_	10 864.0	10 864.0	-	-	_	-	10 864.0	10 864.0	-
R06. Investment revenue	_	3.2	157.3	452.4	21.8	634.7	-	_	-	_	634.7	_	634.7
R07. Other revenue	_	9.7	4.6	142.8	1.4	158.5	-	_	-	_	158.5	_	158.5
Total revenue	12 294.5	2 950.2	34 286.2	144 809.7	10 887.2	205 227.8	1 231.6	749.5	_	1 981.1	207 208.9	10 864.0	196 344.9
E01. Post costs	11 020.2	2 399.1	1 792.4	3 989.1	5 832.7	25 033.5	71.6	_	-	71.6	25 105.1	_	25 105.1
E02. Other staff costs	108.8	97.4	10 813.2	8 732.5	1 706.6	21 458.5	830.0	87.9	-	917.9	22 376.4	_	22 376.4
E03. Hospitality	_	-	7.2	190.4	-	197.6	-	_	-	_	197.6	_	197.6
E04. Consultant and experts	454.7	42.8	8 653.1	16 042.8	383.2	25 576.6	160.8	526.2	-	687.0	26 263.6	_	26 263.6
E05. Travel of representatives	-	-	3.5	3.5	-	7.0	-	-	_	-	7.0	-	7.0
E06. Travel of staff	76.7	47.0	674.7	1 394.8	97.1	2 290.3	5.0	33.5	_	38.5	2 328.8	_	2 328.8

Sources	of funds/funding	segments
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Category	REGB	FNDN	FNDE	ТЕСН	PRGS	Subtotal	RPTC	DEVT	EOSB	Subtotal	Total	Intersegment elimination	Grand total
E07. Contractual services	163.9	76.5	3 787.7	22 007.8	1 903.2	27 939.1	109.4	11.3	_	120.7	28 059.8	_	28 059.8
E08. General operating expenses	188.5	120.0	2 317.0	10 508.3	2 001.1	15 134.9	4.6	28.2	0.8	33.6	15 168.5	-	15 168.5
E09. Supplies and materials	6.4	0.2	1 136.8	401.2	4.6	1 549.2	_	_	_	-	1 549.2	_	1 549.2
E10. Furniture and equipment	207.7	8.1	319.1	1 125.2	19.4	1 679.5	2.8	20.5	-	23.3	1 702.8	-	1 702.8
E11. Grants and contributions	67.6	50.0	11 335.7	30 327.1	5.6	41 786.0	47.4	41.9	-	89.3	41 875.3	10 864.0	31 011.3
E12. Other expenses	_	73.9	5 766.4	5 609.5	63.4	11 513.2	_	_	35.1	35.1	11 548.3	_	11 548.3
Total expenditure	2 294.5	2 915.0	46 606.8	100 332.2	12 016.9	174 165.4	1 231.6	749.5	35.9	2 017.0	176 182.4	10 864.0	165 318.4
Surplus/(deficit)	-	(1 126.7)	(4 339.7)	(10 899.5)	(1 230.7)	(27 596.6)	-	-	(44.1)	(44.1)	(27 640.7)	_	(27 640.7)
Gross fund balances: 1 January 2021	-	(479.0)	110 909.0	260 122.0	11 992.0	382 544.0	-	-	(30 292.0)	(30 292.0)	352 252.0	-	352 252.0
Gross fund balances: 31 December 2021	_	(443.8)	98 588.4	304 599.5	10 862.3	413 606.4	-	_	(30 327.9)	(30 327.9)	383 278.5	-	383 278.5
Statutory operating reserves	-	2 000.0	4 023.0	11 360.0	2 932.0	20 315.0	_	_	_	_	20 315.0	_	20 315.0
Net fund balances: 31 December 2021	-	(2 443.8)	94 565.4	293 239.5	7 930.3	393 291.4	-	-	(30 327.9)	(30 327.9)	362 963.5	_	362 963.5

Abbreviations: DEVT – development account (sect. 35); EOSB – end of service and employment benefits; FNDE – Foundation earmarked; FNDN – Foundation non-earmarked; PRGS – programme support; REGB – regular budget; RPTC – regular programme of technical cooperation (sect. 23); TECH – technical cooperation.

Note: "R02. Voluntary contributions" and "R03. Other transfers and allocations" are both voluntary contributions.

Annex II

Status of Foundation non-earmarked contributions between 31 December 2016 and 31 December 2021

(United States dollars)

No.	Contributor	31 Dec. 2016	31 Dec. 2017	31 Dec. 2018	31 Dec. 2019	31 Dec. 2020	31 Dec. 2021
1.	Algeria	10 000	-	-	_	10 000	10 000
2.	Argentina	10 000	_	_	_	_	_
3.	Barbados	_	14 815	14 815	14 700	14 706	15 000
4.	Botswana	_	_	50 000	20 000	40 000	20 000
5.	Burkina Faso	_	_	_	16 886	_	17 590
6.	Chile	5 000	5 000	5 000	5 000	-	_
7.	China	350 000	350 000	350 000	350 000	350 000	350 000
8.	Côte d'Ivoire	_	25 000	_	_	_	-
9.	Czechia	_	6 892	6 547	6 463	6 731	6 820
10.	Dominican Republic	-	-	_	_	4 975	-
11.	Egypt	-	-	_	_	_	50 000
12.	Eritrea	50 000	-	_	_	_	-
13.	France	105 860	-	_	225 220	227 740	-
14.	Germany	-	-	_	_	184 049	174 419
15.	Haiti	_	9 910	10 000	_	_	-
16.	India	247 227	100 000	100 000	150 000	145 455	100 000
17.	Iraq	-	-	_	50 000	_	-
18.	Israel	10 000	10 000	_	3 800	_	-
19.	Italy	-	-	_	_	_	118 906
20.	Japan	_	117 136	_	34 950	31 455	31 458
21.	Kenya	_	68 306	206 678	96 398	99 975	100 000
22.	Kiribati	-	-	25 000	_	_	50 000
23.	Malawi	_	-	_	10 000	20 000	10 000
24.	Malaysia	-	-	1 200 000	_	_	-
25.	Mali	-	-	_	9 653	_	10 012
26.	Mauritius	-	-	_	_	_	25 000
27.	Mexico	-	-	_	_	500 000	500 000
28.	Myanmar	-	10 000	_	_	9 980	-
29.	Namibia	_	150 000	_	_	_	-
30.	Nigeria	-	-	_	_	75 000	-
31.	Norway	598 982	593 014	632 631	2 356 129	2 180 130	-
32.	Pakistan	6 000	-	6 000	6 000	5 941	5 992
33.	Philippines	15 000	15 000	25 000	2 500	50 000	50 000
34.	Republic of Korea	83 783	87 596	89 204	80 378	84 365	84 066

No.	Contributor	31 Dec. 2016	31 Dec. 2017	31 Dec. 2018	31 Dec. 2019	31 Dec. 2020	31 Dec. 2021
35.	Rwanda	_	-	-	-	-	10 000
36.	Senegal	_	-	_	9 988	44 868	_
37.	Sierra Leone	_	10 000	_	_	_	_
38.	Singapore	_	-	_	50 000	-	_
39.	Slovakia	15 609	-	_	_	_	_
40.	South Africa	_	283 560	150 000	160 000	150 000	160 000
41.	South Sudan	_	-	_	40 000	-	_
42.	Spain	_	-	_	977 000	-	_
43.	Sri Lanka	25 000	25 000	25 000	23 000	25 000	25 000
44.	Turkey	_	_	_	_	_	200 000
45.	United Republic of Tanzania	-	-	9 886	-	-	-
46.	United States of America	766 838	692 000	672 974	650 000	650 000	812 997
47.	Zambia	_	24 970	7 820	_	-	_
48.	Zimbabwe	30 225	_	_	_	_	_
	Total	2 329 524	2 598 199	3 586 555	5 348 065	4 910 370	2 937 260

Annex III

Status of earmarked voluntary contributions as at 31 December 2021 (Thousands of United States dollars)

No.	Contributor	United Nations region	FNDE	ТЕСН	Total
1.	Adaptation Fund Board	Global	160.0	29 003.7	29 163.7
2.	Alwaleed Philanthropies	Asia-Pacific	_	500.0	500.0
3.	Botswana	Africa	12.4	_	12.4
4.	Brazil	Latin America and Caribbean	_	87.3	87.3
5.	Cameroon	Africa	233.0	_	233.0
6.	Canada	Western Europe and other	2.8	_	2.8
7.	Cellent AG	Eastern Europe	6.9	_	6.9
8.	China	Asia-Pacific	1 527.2	616.2	2 143.4
9.	Colombia	Latin America and Caribbean	_	92.2	92.2
10.	Democratic Republic of the Congo	Africa	273.6	_	273.6
11.	Denmark	Western Europe and other	_	1 234.6	1 234.6
12.	Egypt	Africa	224.0	_	224.0
13.	Ethiopia	Africa	_	7 260.6	7 260.6
14.	European Climate Foundation	Global	149.2	_	149.2
15.	European Commission	Western Europe and other	11 409.1	31 816.5	43 225.6
16.	France	Western Europe and other	164.8	479.6	644.4
17.	Germany	Western Europe and other	1 682.7	952.4	2 635.1
18.	Haiti	Latin America and Caribbean	356.7	_	356.7
19.	Hivos People Unlimited	Western Europe and other	9.8	_	9.8
20.	Ideella Föreningen Teknikföretagen i Sverige med firma Föreningen	Western Europe and other	136.0	_	136.0
21.	India	Asia-Pacific	_	276.4	276.4
22.	Institute for Transportation and Development Policy	Global	281.4	-	281.4
23.	International Organization for Migration	Global	20.0	_	20.0
24.	Iraq	Asia-Pacific	_	76.2	76.2
25.	Israel	Western Europe and other	16.1	_	16.1
26.	Italy	Western Europe and other	268.3	3 222.0	3 490.3
27.	Japan	Asia-Pacific	1 481.3	18 904.8	20 386.1
28.	Jordan	Asia-Pacific	63.9	_	63.9
29.	Kenya	Africa	24.9	_	24.9
30.	KfW	Western Europe and other	-	6 132.4	6 132.4
31.	Korea East-West Power Co. Ltd.	Asia-Pacific	_	173.7	173.7
32.	Kosovo	Eastern Europe	_	536.6	536.6

No.	Contributor	United Nations region	FNDE	ТЕСН	Total
33.	Kuwait	Asia-Pacific	67.2	_	67.2
34.	Kuwait Fund for Arab Economic Development	Asia-Pacific	-	13 245.0	13 245.0
35.	Libya	Africa	_	38.8	38.8
36.	Mali	Africa	247.5	_	247.5
37.	Mongolia	Asia-Pacific	-	2.4	2.4
38.	Morocco	Africa	1.9	_	1.9
39.	Mozambique	Africa	-	13 993.5	13 993.5
40.	Netherlands	Western Europe and other	3 487.6	260.2	3 747.8
41.	Niger	Africa	50.8	_	50.8
42.	Norway	Western Europe and other	-	1.9	1.9
43.	Organisation for Economic Co-operation and Development	Western Europe and other	1.1	-	1.1
44.	Panorama Global	Western Europe and other	229.3	_	229.3
45.	Poland	Western Europe and other	8 000.0	193.1	8 193.1
46.	Qatar	Asia-Pacific	6.3	_	6.3
47.	Republic of Korea	Asia-Pacific	_	292.5	292.5
48.	Resilience First	Western Europe and other	15.0	_	15.0
49.	Rockefeller Philanthropy Advisors	Western Europe and other	-	174.0	174.0
50.	Royal Institute of Technology Kungliga Tekniska högskolan	Western Europe and other	310.0	_	310.0
51.	Saudi Arabia	Asia-Pacific	-	2 000.0	2 000.0
52.	Senegal	Africa	-	59.1	59.1
53.	Spain	Western Europe and other	1 794.2	1 921.3	3 715.5
54.	Sweden	Western Europe and other	819.2	697.9	1 517.1
55.	Switzerland	Western Europe and other	1 754.7	5 873.6	7 628.3
56.	United Kingdom of Great Britain and Northern Ireland	Western Europe and other	322.4	-	322.4
57.	United Nations entities (includes the One United Nations fund)	Global	1 822.2	20 644.1	22 466.3
58.	United States of America	Western Europe and other	-	1 463.0	1 463.0
59.	Vanke Foundation	Asia-Pacific	_	201.6	201.6
60.	World Bank Group	Global	_	424.7	424.7
61.	WS Atkins International Limited	Western Europe and other	_	45.0	45.0
62.	WWF Verdens Naturfond	Western Europe and other	153.1		153.1
	Total		37 586.6	162 896.9	200 483.5

 $\label{lem:abbreviations: FNDE-Foundation earmarked; TECH-technical cooperation.}$